### **Future proofing Concessions**

There is nothing permanent except change

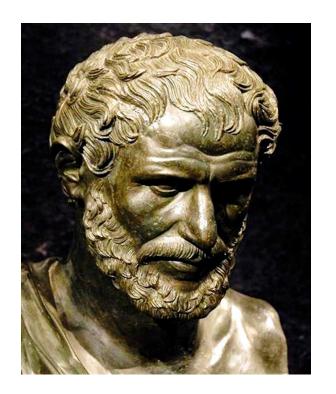
David Leigh 30 May 2019





## Ηράκλειτος

Δεν μπορείτε ποτέ να μπείτε στο ίδιο ποτάμι δύο φορές



### Heraclitus

You can never step into the same river twice







## Features of a Concession Project

Grantor and Contractor.

Long-term contracts.

Contractor provides a service and receives payment through:

- exploitation rights; and/or
- availability payments.

Risk transfer.

Investment phase and Operation phase.

Return to Grantor.





### **Duration of a Concession**

#### Duration of a concession determined by the:

- ability of Grantor to anticipate its requirements;
- ability of potential Contractors to forecast costs and income;
- time required by Contractor to recover costs and make a profit;
- financing requirements;
- expected life of assets and renewal and replacement;
- continuity of service and transition.





### **Duration of Concessions**



Attiki Odos 23 years

> Chicago Skyway 99 year lease





Swinford Bridge Open since 1769 250 years......





## **Objectives of the parties**

In summary some of the key objectives.

Party	General	Change
Grantor	Level of service Value for Money	Protect or improve level of service Control cost
Contractor	Profit Reputation	Commercial opportunity/risk Protect or improve reputation
Lender	Return Reputation	Little benefit Risk





## **Principles of Risk Allocation**

Risk allocation follows these principles:

- risks are allocated to the party best placed to manage them; and
- risks passed to the Contractor are those that it can manage or accept at a reasonable price.





## **Change Types**

#### Changes can be grouped as follows:

Source of change		
Grantor		
Contractor		
Change in law		
Change in standards		

Timing		
Design and Construction		
Operation and Maintenance		
All phases		

Cost	
Pre-priced	
Small	
Medium	
Large	

Туре
Use or functionality
Scale or capacity
Specifications or standards





## **Nature of specifications**

Input, Output, Outcome specifications.

The more prescriptive a contract requirement is then the less flexibility there is to adapt to change.





### **Grantor instructed change**

Additional or changed works.

Generally – cost of impact on design, construction and subsequent O&M agreed through defined negotiation process.

In some cases schedules of rates can be used.

Cost paid by Grantor.

Contractual limitations on changes (ability to refuse under some circumstances).

Legal constraints on instructions (size and nature).

ASECAP DAYS Contemplated changes



## **Contractor proposal**

Additional or changed works.

Contractor makes proposal, seeks agreement on implementation and trials.

Generally – cost of impact on design, construction and subsequent O&M agreed through defined negotiation process.

Sharing mechanism for any cost saving.





### **Grantor Instructed Change in Service Requirements**

Instructed changes in service requirements may impact:

- design, construction, operation and maintenance cost;
- Payment; and
- risk profile.

Generally Grantor to meet cost and any changes in risk.

UK highway project – cumulative small changes up to a cost threshold are deemed to be included in Contractor's pricing. Cumulative cost of small changes above the threshold are Grantor risk.



# **Change in Law**

Comparison of three projects.

Location	Non-discriminatory	Discriminatory
UK	Shared	Grantor
Ireland	Contractor	Grantor
Greece	Grantor	Grantor





## **Change in Technical Standards**

UK highway project.

Design and construction standards:

- frozen at the start of the design/construction period;
- as and when any major maintenance or renewal activities are undertaken the latest standards are adopted.

#### Operation standards:

- at any time the most recent are used;
- Contractor takes cumulative cost risk up to a threshold value, beyond which it becomes a Grantor cost.





## **Change in Technical Standards**

Ireland highway project.

Change in construction standard is Construction Variation and Grantor risk.

O&M is to be to latest standards – Contractor risk.

Greek project.

Prescriptive technical standards, change by agreement.





## **Contemplated Variations**

Rolling-stock project contains a list of "contemplated variations". The Concessionaire must implement the variation if required. Items such as changes in:

- area over which train sets will be expected to operate;
- maintenance or servicing locations;
- livery and passenger environment; and
- operating speed (up to given limit).

Other variations have to be agreed on a case by case basis.





### **Constant Risk variations**

Contract contains a list of "constant risk variations".

Payment to the Contractor for constant risk variations is limited to the direct cost of the variation.

Other variations are considered on a case by case basis and allow changes to be made to the performance deduction regime if the variation changes the risk profile.





### Conclusion

#### When drafting Concession contracts:

- anticipate changes as far as possible;
- provide flexibility in the specifications;
- establish clear processes for managing change;
- encourage adoption of new technologies; and
- share gains arising from innovation.

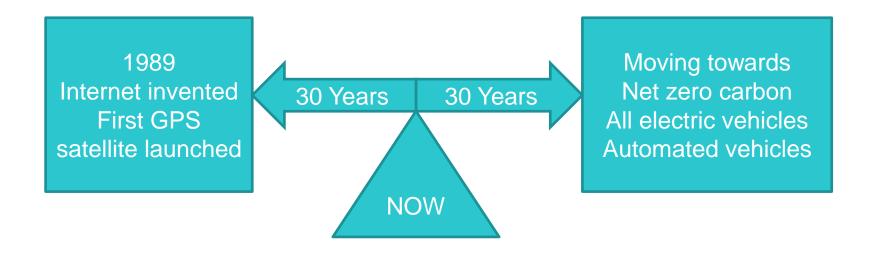
When managing Concession contracts:

active participation from both parties.





### What does the future hold?

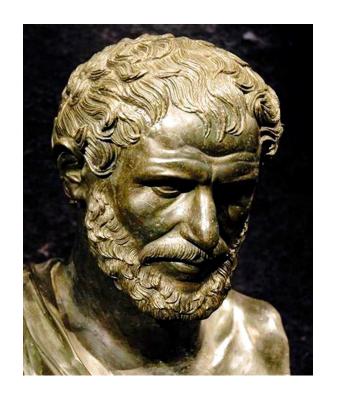






## Ηράκλειτος

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### Heraclitus

You can never drive on the same road twice



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